SECOND REGULAR SESSION

[PERFECTED]

SENATE SUBSTITUTE FOR

SENATE COMMITTEE SUBSTITUTE FOR

SENATE BILLS NOS. 858, 750, 751, 927, 1186, 1255, 1268 & 1269

94TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR RUPP.

Offered April 1, 2008.

Senate Substitute adopted, April 1, 2008.

Taken up for Perfection April 1, 2008. Bill declared Perfected and Ordered Printed, as amended.

3595S.09P

TERRY L. SPIELER, Secretary.

AN ACT

To repeal sections 8.283, 143.191, 172.360, 174.130, 178.635, 178.780, and 544.470, RSMo, and to enact in lieu thereof twenty-nine new sections relating to illegal immigrants, with penalty provisions, an effective date for certain sections and an emergency clause for certain sections.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 8.283, 143.191, 172.360, 174.130, 178.635, 178.780,

- 2 and 544.470, RSMo, are repealed and twenty-nine new sections enacted in lieu
- 3 thereof, to be known as sections 67.307, 143.191, 172.360, 174.130, 175.025,
- 4 178.635, 178.780, 178.785, 208.009, 285.309, 285.500, 285.503, 285.506, 285.509,
- 5 285.512, 285.515, 285.518, 285.525, 285.530, 285.535, 285.540, 285.543, 285.545,
- 6 285.550, 292.675, 302.063, 544.470, 577.722, and 650.681, to read as follows:

67.307. 1. As used in this section, the following terms mean:

- 2 (1) "Detention facility", any municipal detention facility, county
- 3 jail, or correctional facility operated by the department of corrections;
- 4 (2) "Domestic violence", an act or threatened act of violence upon
- 5 a person with whom the actor is or has been involved in an intimate

EXPLANATION—Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.

- 6 relationship. "Domestic violence" also includes any other crime against
- 7 a person or against property, including an animal, or any municipal
- 8 ordinance violation against a person or against property, including an
- 9 animal, when used as a method of coercion, control, punishment,
- 10 intimidation, or revenge directed against a person with whom the actor
- 11 is or has been involved in an intimate relationship;
- 12 (3) "Intimate relationship", a relationship between spouses,
- 13 former spouses, past or present unmarried couples, or persons who are
- 14 both the parents of the same child regardless of whether the persons
- 15 have been married or have lived together at any time;
- 16 (4) "Law enforcement officer", a sheriff or peace officer of a
- 17 municipality with the duty and power of arrest for violation of the
- 18 general criminal laws of the state or for violation of ordinances of
- 19 municipalities;
- 20 (5) "Municipality", any county, city, town, or village;
- 21 (6) "Municipality official", any elected or appointed official or
- 22 any law enforcement officer serving the municipality;
- 23 (7) "Sanctuary policy", any municipality's order or ordinance,
- 24 enacted or followed that:
- 25 (a) Limits or prohibits any municipality official or person
- 26 employed by the municipality from communicating or cooperating with
- 27 federal agencies or officials with regard to the immigration status of
- 28 any person within such municipality; or
- 29 (b) Allows illegal aliens to reside within the municipality in
- 30 violation of federal immigration law.
- 2. No municipality shall enact or adopt any sanctuary
- 32 policy. Any municipality that enacts or adopts a sanctuary policy shall
- 33 be ineligible for any moneys provided through grants administered by
- 34 any state agency or department until the sanctuary policy is repealed
- 35 or is no longer in effect.
- 36 3. Any law enforcement officer who has probable cause to believe
- 37 that any person arrested by the law enforcement officer for a criminal
- 38 offense is not legally present in the United States shall report such
- 39 person to the U.S. Citizenship and Immigration Services if such person
- 40 is not held at a detention facility. If such person is held at a detention
- 41 facility, and a law enforcement officer reasonably believes that the

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- person is not legally present in the United States, the law enforcement
 officer shall report such person to the U.S. Citizenship and Immigration
 Services.
- 4. The governing body or police chief of each municipality shall provide each law enforcement officer with written notice of their duty to cooperate with state and federal agencies and officials on matters pertaining to enforcement of state and federal laws governing immigration, and of the duty to comply with subsection 3 of this section.
- 5. The governing body or police chief of each municipality shall annually submit written confirmation to the general assembly, on or before March first, that the municipality has provided the notice required in subsection 4 of this section and stating the number of reports made by the municipality to the U.S. Citizenship and Immigration Services under this section.
 - 6. No person arrested for a suspected act of domestic violence shall be reported under this section until the person has plead guilty to or is found guilty of a domestic violence offense.
- 143.191. 1. Every employer maintaining an office or transacting any 2 business within this state and making payment of any wages taxable under 3 sections 143.011 to 143.998 to a resident or nonresident individual shall deduct 4 and withhold from such wages for each payroll period the amount provided in 5 subsection 3 of this section.
- 6 2. The term "wages" referred to in subsection 1 of this section means wages as defined by section 3401(a) of the Internal Revenue Code of 1986, as amended. The term "employer" means any person, firm, corporation, association, fiduciary of any kind, or other type of organization for whom an individual 10 performs service as an employee, except that if the person or organization for whom the individual performs service does not have control of the payment of 11 12compensation for such service, the term "employer" means the person having control of the payment of the compensation. The term includes the United States, 13 this state, other states, and all agencies, instrumentalities, and subdivisions of 14 any of them. 15
- 3. The method of determining the amount to be withheld shall be prescribed by regulations of the director of revenue. The prescribed table, percentages, or other method shall result, so far as practicable, in withholding

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- 19 from the employee's wages during each calendar year an amount substantially
- 20 equivalent to the tax reasonably estimated to be due from the employee under
- 21sections 143.011 to 143.998 with respect to the amount of such wages included in
- his Missouri adjusted gross income during the calendar year. 22
- 4. For purposes of this section an employee shall be entitled to [the same number] no more than ten of the personal and dependency withholding exemptions [as the number of exemptions to] which he or she is entitled for federal income tax withholding purposes. Except as provided in this section, 26 an employer may rely upon the number of federal withholding exemptions claimed by the employee, except where the employee provides the employer with a form claiming a different number of withholding exemptions in this state.
 - 5. The director of revenue may enter into agreements with the tax departments of other states (which require income tax to be withheld from the payment of wages) so as to govern the amounts to be withheld from the wages of residents of such states under this section. Such agreements may provide for recognition of anticipated tax credits in determining the amounts to be withheld and, under regulations prescribed by the director of revenue, may relieve employers in this state from withholding income tax on wages paid to nonresident employees. The agreements authorized by this subsection are subject to the condition that the tax department of such other states grant similar treatment to residents of this state.
 - 6. The director of revenue shall enter into agreements with the Secretary of the Treasury of the United States or with the appropriate secretaries of the respective branches of the armed forces of the United States for the withholding, as required by subsections 1 and 2 of this section, of income taxes due the state of Missouri on wages or other payments for service in the armed services of the United States or on payments received as retirement or retainer pay of any member or former member of the armed forces entitled to such pay.
- 7. Subject to appropriations for the purpose of implementing this section, the director of revenue shall comply with provisions of the laws of the United 48 States as amended and the regulations promulgated thereto in order that all residents of this state receiving monthly retirement income as a civil service annuitant from the federal government taxable by this state may have withheld monthly from any such moneys, whether pension, annuities or otherwise, an amount for payment of state income taxes as required by state law, but such withholding shall not be less than twenty-five dollars per quarter.

172.360. 1. All youths, resident of the state of Missouri, shall be admitted to all the privileges and advantages of the various classes of all the departments of the University of the State of Missouri; provided, that each applicant for admission therein shall possess such scholastic attainments and mental and moral qualifications as shall be prescribed in rules adopted and established by the board of curators; provided that aliens unlawfully present in the United States shall not be eligible for enrollment in the university, with the exception of those born on or before August 28, 2008, that have completed three full semesters in a Missouri high school immediately 10 before applying to the university; and provided further, that the board of curators may charge and collect reasonable tuition and other fees necessary for 11 12 the maintenance and operation of all departments of the university, as they may 13 deem necessary.

14 2. Prior to approval of any appropriations by the general assembly for the University of Missouri, the registrar for each campus 15 of the University of Missouri shall annually certify to the education 16 appropriations committee of the house of representatives and the 17 appropriations committee of the senate that its campus has not knowingly enrolled any aliens unlawfully present in the United States 19 in the preceding year, with the exception of those born on or before 20 21 August 28, 2008, that have completed three full semesters in a Missouri 22high school immediately before applying to the university.

174.130. 1. Each board may make such rules and regulations for the admission of students as may be deemed proper; provided that aliens unlawfully present in the United States shall not be eligible for enrollment in the university or college, with the exception of those born on or before August 28, 2008, that have completed three full semesters in a Missouri high school immediately before applying to the university or college.

2. Prior to approval of any appropriations by the general assembly for the university or college, the registrar for each university or college shall annually certify to the education appropriations committee of the house of representatives and the appropriations committee of the senate that its university or college has not knowingly enrolled any aliens unlawfully present in the United States in the preceding year, with the exception of those born on or before August

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28, 2008, that have completed three full semesters in a Missouri high
 school immediately before applying to the university or college.

175.025. 1. The board of curators of Lincoln University may
2 make such rules and regulations for the admission of students as it may
3 be deemed proper; provided that aliens unlawfully present in the
4 United States shall not be eligible for enrollment in the university, with
5 the exception of those born on or before August 28, 2008, that have
6 completed three full semesters in a Missouri high school immediately
7 before applying to the university.

2. Prior to approval of any appropriations by the general assembly for the university, the registrar shall annually certify to the education appropriations committee of the house of representatives and the appropriations committee of the senate that the university has not knowingly enrolled any aliens unlawfully present in the United States in the preceding year, with the exception of those born on or before August 28, 2008, that have completed three full semesters in a Missouri high school immediately before applying to the university.

178.635. 1. The board of regents of Linn State Technical College shall organize in the manner provided by law for the board of curators of the University of Missouri. The powers, duties, authority, responsibilities, privileges, immunities, liabilities and compensation of the board of Linn State Technical College in regard to Linn State Technical College shall be the same as those prescribed by statute for the board of curators of the University of Missouri in regard to the University of Missouri, except that Linn State Technical College shall be operated only as a state technical college. Nothing in this section shall be construed to authorize Linn State Technical College to become a community college or a university offering four-year or graduate degrees.

- 2. All lawful bonded indebtedness incurred by the issuance of revenue bonds, as defined in section 176.010, RSMo, by Linn Technical College, shall be deemed to be an indebtedness of the board of regents of Linn State Technical College after the date upon which the conditions of section 178.631 are met. Such indebtedness shall be retired through tuition revenues.
- 3. The board of regents may make such rules and regulations for the admission of students as it may be deemed proper; provided that aliens unlawfully present in the United States shall not be eligible for enrollment in Linn State Technical College, with the exception of those

- born on or before August 28, 2008, that have completed three full semesters in a Missouri high school immediately before applying to the college.
- 4. Prior to approval of any appropriations by the general assembly for Linn State Technical College, the registrar shall annually certify to the education appropriations committee of the house of representatives and the appropriations committee of the senate that the college has not knowingly enrolled any aliens unlawfully present in the United States in the preceding year, with the exception of those born on or before August 28, 2008, that have completed three full semesters in a Missouri high school immediately before applying to the college.
 - 178.780. 1. Tax supported junior colleges formed prior to October 13, 2 1961, and those formed under the provisions of sections 178.770 to 178.890 shall 3 be under the supervision of the coordinating board for higher education.
- 4 2. The coordinating board for higher education shall:
- 5 (1) Establish the role of the two-year college in the state;
- 6 (2) Set up a survey form to be used for local surveys of need and potential 7 for two-year colleges; provide supervision in the conducting of surveys; require 8 that the results of the studies be used in reviewing applications for approval; and 9 establish and use the survey results to set up priorities;
- 10 (3) Require that the initiative to establish two-year colleges come from the 11 area to be served;
 - (4) Administer the state financial support program;
- 13 (5) Supervise the junior college districts formed under the provisions of 14 sections 178.770 to 178.890 and the junior colleges now in existence and formed 15 prior to October 13, 1961;
- 16 (6) Formulate and put into effect uniform policies as to budgeting, record 17 keeping, and student accounting;
- 18 (7) Establish uniform minimum entrance requirements and uniform
 19 curricular offerings for all junior colleges and ensure that aliens unlawfully
 20 present in the United States are not eligible for enrollment in any
 21 junior college, with the exception of those born on or before August 28,
 22 2008, that have completed three full semesters in a Missouri high school
 23 immediately before applying to the junior college;
 - (8) Make a continuing study of junior college education in the state; and

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(9) Be responsible for the accreditation of each junior college under its supervision. Accreditation shall be conducted annually or as often as deemed advisable and made in a manner consistent with rules and regulations established and applied uniformly to all junior colleges in the state. Standards for accreditation of junior colleges shall be formulated with due consideration given to curriculum offerings and entrance requirements of the University of Missouri.

assembly for a junior college, the registrar for the college shall annually certify to the education appropriations committee of the house of representatives and the appropriations committee of the senate that its junior college has not knowingly enrolled any aliens unlawfully present in the United States in the preceding year, with the exception of those born on or before August 28, 2008, that have completed three full semesters in a Missouri high school immediately before applying to the junior college.

- 208.009. 1. No alien unlawfully present in the United States shall receive any state or local public benefit, except for state or local public benefits that are required to be offered by 8 U.S.C. 1621(b). Nothing in this section shall be construed to prohibit the rendering of emergency medical care, emergency assistance, or legal assistance to any person.
- 2. As used in this section, "public benefit" means any grant, contract, loan, or license provided by an agency of state or local government; or any retirement, welfare, health, disability, housing, or food assistance benefit under which payments, assistance, credits, or reduced rates or fees are provided. The term "public benefit" shall not include unemployment benefits payable under chapter 288, RSMo. The unemployment compensation program shall verify the lawful presence of an alien for the purpose of determining eligibility for benefits in accordance with its own procedures.
- 3. In addition to providing proof of other eligibility requirements, at the time of application for any state or local public benefit, an applicant who is eighteen years of age or older shall provide affirmative proof that the applicant is a citizen or a permanent resident of the United States or is lawfully present in the United States, provided, however, that in the case of state grants and scholarships,

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- such proof shall be provided before the applicant receives any state grant or scholarship. Such affirmative proof shall include documentary evidence recognized by the department of revenue when processing an application for a driver's license, as well as any document issued by the federal government that confirms an alien's lawful presence in the United States.
- 27 4. An applicant who cannot provide the proof required under 28 this section at the time of application may alternatively sign an 29 affidavit under oath, attesting to either United States citizenship or 30 classification by the United States as an alien lawfully admitted for 31 permanent residence, in order to receive temporary benefits or a temporary identification document as provided in this section. The 32 33 affidavit shall include the applicant's Social Security number and an explanation of the penalties under state law for obtaining public 34assistance benefits fraudulently. 35
 - 5. An applicant who has provided the sworn affidavit required under subsection 4 of this section is eligible to receive temporary public benefits as follows:
 - (1) For ninety days or until such time that it is determined that the applicant is not lawfully present in the United States, whichever is earlier; or
- 42 (2) Indefinitely if the applicant provides a copy of a completed 43 application for a birth certificate that is pending in Missouri or some 44 other state. An extension granted under this subsection shall terminate 45 upon the applicant's receipt of a birth certificate or a determination 46 that a birth certificate does not exist because the applicant is not a 47 United States citizen.
- 48 6. An applicant who is an alien shall not receive any state or local public benefit unless the alien's lawful presence in the United 49 States is first verified by the federal government, under 8 U.S.C. 50 1373(c). State and local agencies administering public benefits in this 51 state shall cooperate with the United States Department of Homeland 52Security in achieving verification of an alien's lawful presence in the 53United States in furtherance of this section. The system utilized may 54include the Systematic Alien Verification for Entitlements Program 55 56 operated by the United States Department of Homeland Security.

7. The provisions of this section shall not be construed to require any nonprofit organization organized under the Internal Revenue Code to enforce the provisions of this section, nor does it prohibit such an organization from providing aid.

285.309. 1. Every employer doing business in this state who
2 employs five or more employees shall, if applicable, submit federal 1099
3 miscellaneous forms to the department of revenue. Such forms shall be
4 submitted to the department of revenue within the time lines
5 established for the filing of Missouri Form 99 forms.

2. Any employer who intentionally, on five or more occasions, fails to submit information on any employee required under subsection 1 of this section is guilty of a class A misdemeanor and shall be fined not more than one hundred dollars for each time the employer fails to submit the information on or after the fifth occurrence. If the failure is the result of a conspiracy between the employer and the employee or worker to not supply the required report or to supply a false or incomplete report, the fine shall be one thousand dollars for each failure to report or each false or incomplete report on and after the fifth occurrence.

285.500. For the purposes of sections 285.500 to 285.515 the following terms mean:

- 3 (1) "Employee", any individual who performs services for an 4 employer that would indicate an employer-employee relationship in 5 satisfaction of the factors in IRS Rev. Rule 87-41, 1987-1 C.B.296.;
- 6 (2) "Employer", any individual, organization, partnership,
 7 political subdivision, corporation, or other legal entity which has or
 8 had in the entity's employ five or more individuals performing any of
 9 the following services within this state:
- 10 (a) Construction as defined in section 290.210, RSMo;
- 11 (b) Public works as defined in section 290.210, RSMo;
- 12 (c) Maintenance work as defined in section 290.210, RSMo.

285.503. 1. An employer knowingly misclassifies a worker if that employer fails to claim the worker as an employee but knows, or has reason to know, that worker is an employee.

2. The attorney general may investigate alleged or suspected violations of sections 285.500 to 285.515 and shall have all powers

- 6 provided by sections 407.040 to 407.090, RSMo, in connection with any
- 7 investigation of an alleged or suspected violation of sections 285.500 to
- 8 285.515 as if the acts enumerated in sections 285.500 to 285.515 are
- 9 unlawful acts proscribed by chapter 407, RSMo.
- 10 3. In addition to the powers set out in subsection 1 of this
- 11 section, the attorney general may serve and enforce subpoenas related
- 12 to the enforcement of sections 285.500 to 285.515.
 - 285.506. 1. In any action brought under sections 285.500 to
 - 2 285.515, the state shall have the burden of proving that the employer
 - 3 misclassified the worker. If the state is unable to produce any evidence
 - 4 supporting its contention that the alleged misclassified worker is
 - misclassified, the court shall find that the worker is not an employee
 - for purposes of that action.
 - 7 2. In any action brought under sections 285.500 to 285.515, there
 - 8 is a rebuttable presumption that a worker is an employee if the worker
 - 9 is an unauthorized alien as defined in 8 U.S.C. 1324a(h)(3). To rebut
- 10 this presumption, the employer must produce an I-9 form to establish
- 11 that the worker is not an unauthorized alien or other documentation
- 12 to show that the worker is an independent contractor. If the employer
- 13 fails to produce such evidence, the court shall find that the worker is
- 14 an employee for purposes of that action.
 - 285.509. 1. The department of labor and industrial relations shall
 - 2 establish a complaint form to receive complaints about alleged
 - B misclassification of workers. The form shall be made available on the
 - 4 Internet. Upon receiving a complaint, the department shall cross-check
- 5 the complaint against any employer records it maintains and shall also
- 6 cross-check the complaint against any records maintained by the
- 7 department of revenue.
- 8 2. If the department determines, after conducting the review set
- 9 out in subsection 1 of this section, that an employer appears to have
- 10 misclassified a worker, it shall forward its determination along with
- 11 supporting documentation to the attorney general.
- 12 3. Upon receiving the department's determination, the attorney
- 13 general may request additional information or records from the
- 14 department of labor and industrial relations, the department of
- 15 revenue, or any other state agency that may have information or

- records relevant to the matter. Upon request, the department or other state agency shall provide the information or records requested. If the attorney general receives records that are otherwise closed pursuant to law, the attorney general shall likewise treat any such records obtained in the course of an investigation as closed records, except that such records may be used in the course of any action brought under sections 285.500 to 285.515.
- 234. The department of labor and industrial relations shall have the authority to promulgate rules necessary to administer the 2425provisions of this section. Any rule or portion of a rule, as that term is 26defined in section 536.010, RSMo, that is created under the authority 27delegated in this section shall become effective only if it complies with 28and is subject to all of the provisions of chapter 536, RSMo, and, if 29applicable, section 536.028, RSMo. This section and chapter 536, RSMo, are nonseverable and if any of the powers vested with the general 30 assembly pursuant to chapter 536, RSMo, to review, to delay the effective date, or to disapprove and annul a rule are subsequently held 32unconstitutional, then the grant of rulemaking authority and any rule 33 proposed or adopted after August 28, 2008, shall be invalid and void. 34
- 285.512. 1. Whenever the attorney general has reason to believe that an employer has engaged in, is engaging in, or is about to engage in any conduct that would be a violation of sections 285.500 to 285.515, the attorney general may seek an injunction prohibiting the employer from engaging in such conduct.
- 6 2. The attorney general may bring an action for injunctive relief 7 in the circuit court of any county where the alleged violation is 8 occurring or about to occur.
- 3. In seeking injunctive relief, the attorney general may petition the court to order that all work contracted for by the employer at any site of the employer be halted if the court determines that the employer has engaged in, or is about to engage in, any conduct that would be a violation of sections 285.500 to 285.515. In addition to such relief, the court may issue any other order or judgment necessary to prevent the employer from committing any further violations of sections 285.500 to 285.515.

285.515. 1. If a court determines that an employer has knowingly

- 2 misclassified a worker, the court shall enter a judgment in favor of the
- 3 state and award penalties in the amount of fifty dollars per day per
- 4 misclassified worker up to a maximum of fifty thousand dollars to the
- 5 Missouri worker protection fund established in section 285.518.
- 6 2. If a court determines that an employer has knowingly
 - misclassified a worker after having been previously adjudicated for
- 8 knowing misclassification of a worker, the court shall enter a judgment
- 9 in favor of the state and award penalties in the amount of one hundred
- dollars per day per misclassified worker up to a maximum of one
- 11 hundred thousand dollars to the Missouri worker protection fund
- 12 established in section 285.518.
- 3. The court may, in addition to the penalties authorized by this
- 14 section, order that attorneys' fees and costs be paid to the state.
- 15 4. The attorney general may enter into a consent judgment with
- 16 any person alleged to have violated sections 285.500 to 285.515.
 - 285.518. There is hereby created in the state treasury the
 - 2 "Missouri Worker Protection Fund", which shall consist of money
 - 3 collected under sections 285.500 to 285.515. The state treasurer shall be
 - 4 custodian of the fund and may approve disbursements from the fund in
 - 5 accordance with sections 30.170 and 30.180, RSMo. Upon appropriation,
- 6 money in the fund shall be used solely for the administration of
- 7 sections 285.500 to 285.515. Notwithstanding the provisions of section
- 8 33.080, RSMo, to the contrary, any moneys remaining in the fund at the
- 9 end of the biennium shall not revert to the credit of the general
- 10 revenue fund. The state treasurer shall invest moneys in the fund in
- 11 the same manner as other funds are invested. Any interest and moneys
- 12 earned on such investments shall be credited to the fund. This fund
- 13 shall be administered by the attorney general for the purposes of
- 14 ensuring that Missouri employers hire employees and subcontract with
- 15 workers who are not misclassified. The fund shall consist of:
- 16 (1) All amounts ordered to be paid into the fund pursuant to
- 17 section 285.515;
- 18 (2) Any amounts appropriated to the fund; and
- 19 (3) Any voluntary contributions, gifts, or bequests to the fund.
- 285.525. As used in sections 285.525 to 285.550, the following
 - 2 terms shall have the following meanings:

- 3 (1) "Business entity", any person or group of persons performing or engaging in any activity, enterprise, profession, or occupation for gain, benefit, advantage, or livelihood, whether for profit or not for profit. The term "business entity" shall include but not be limited to self-employed individuals, partnerships, corporations, contractors, and subcontractors. The term "business entity" shall include any business entity that possesses a business permit, license, or tax certificate issued 10 by the state, any business entity that is exempt by law from obtaining such a business permit, and any business entity that is operating unlawfully without such a business permit. The term "business entity" 13 shall not include a self-employed individual with no employees or entities utilizing the services of direct sellers as defined in subdivision 1415 (17) of subsection 12 of section 288.034, RSMo;
- (2) "Contractor", a person, employer, or business entity that enters into an agreement to perform any service or work or to provide a certain product in exchange for valuable consideration. This definition shall include but not be limited to a general contractor, subcontractor, independent contractor, contract employee, project manager, or a recruiting or staffing entity;
- 22 (3) "Division", the division of labor standards within the 23 department of labor and industrial relations;
- 24 (4) "Employee", any person performing or applying for work or 25 service of any kind or character for hire within the state of Missouri;
- (5) "Employer", any person or entity employing or seeking to employ any person for hire within the state of Missouri, including a public employer. Where there are two or more putative employers, any person or entity taking a business tax deduction for the employee in question shall be considered an employer of that person for purposes of sections 285.525 to 285.550;
- 32 (6) "Employment", the act of employing or state of being 33 employed, engaged, or hired to perform work or service of any kind or 34 character within the state of Missouri;
- 35 (7) "Federal Work Authorization Program", any of the electronic 36 verification of work authorization programs operated by the United 37 States Department of Homeland Security or an equivalent federal work 38 authorization program operated by the United States Department of

- 39 Homeland Security to verify information of newly hired employees,
- 40 under the Immigration Reform and Control Act of 1986 (IRCA), P.L.99-
- 41 **603**;
- 42 (8) "Political subdivision", any agency or unit of this state which
- 43 now is, or hereafter shall be, authorized to levy taxes or empowered to
- 44 cause taxes to be levied;
- 45 (9) "Public employer", every department, agency, or
- 46 instrumentality of the state or political subdivision of the state;
- 47 (10) "Unauthorized alien", an alien who does not have the legal
- 48 right or authorization under federal law to work in the United States,
- 49 as defined in 8 U.S.C. 1324a(h)(3);
- 50 (11) "Work", any job, task, employment, labor, personal services,
- 51 or any other activity for which compensation is provided, expected, or
- 52 due, including but not limited to all activities conducted by business
- 53 entities.
 - 285.530. 1. No business entity or employer shall knowingly
 - employ, recruit, hire for employment, or continue to employ an
 - 3 unauthorized alien to perform work within the state of Missouri.
- 2. As a condition for the award of any contract or grant in excess
- 5 of five thousand dollars by the state or by any political subdivision of
- 6 the state to a business entity, or for any business entity receiving a
- 7 state-administered or subsidized tax credit, tax abatement, or loan from
- 8 the state, the business entity shall, by sworn affidavit and provision of
- 9 documentation, affirm its enrollment and participation in a federal
- 10 work authorization program. Every business entity shall also sign an
- 11 affidavit affirming that it does not knowingly employ any person who
- 12 is an unauthorized alien.
- 13 3. All public employers shall enroll and actively participate in a
- 14 federal work authorization program.
- 15 4. An employer may enroll and participate in a federal work
- 16 authorization program and shall verify the employment eligibility of
- 17 every employee in the employer's hire whose employment commences
- 18 after the employer enrolls in a federal work authorization
- 19 program. The employer shall retain a copy of the dated verification
- 20 report received from the federal government. Any business entity that
- 21 participates in such program shall have an affirmative defense that

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such business entity has not violated subsection 1 of this section. 22

23 5. A general contractor or subcontractor of any tier shall not be liable under sections 285.525 to 285.540 when such general contractor 24 or subcontractor contracts with its immediate subcontractor who violates subsection 1 of this section, if the contract binding the 2627contractor and subcontractor affirmatively states that the subcontractor is not knowingly in violation of subsection 1 of this 2829section and shall not henceforth be in such violation and that the 30 subcontractor is enrolled in a federal work authorization program.

285.535. 1. The division shall enforce the requirements of sections 285.525 to 285.550.

- 2. An enforcement action shall be initiated by means of a written, 3 signed complaint under penalty of perjury as defined in section 575.040, RSMo, to the division submitted by any state official, business entity, or state resident. A valid complaint shall include an allegation which describes the alleged violator as well as the actions constituting the violation, and the date and location where such actions occurred. A complaint which alleges a violation solely or primarily on the basis of national origin, ethnicity, or race shall be deemed invalid and shall not 10 be enforced. 11
- 3. Upon receipt of a valid complaint, the division shall, within ten business days, request identity information from the business entity 13 regarding any persons alleged to be unauthorized aliens. Such request shall be made by certified mail. The division shall direct the applicable 15municipal or county governing body to suspend any applicable license 16 of any business entity which fails, within ten business days after 17receipt of the request, to provide such information. 18
 - 4. The division, after receiving the requested identity information from the business entity, shall submit identity data required by the federal government to verify, under 8 U.S.C. 1373, the immigration status of such persons, and shall provide the business entity with written notice of the results of the verification request:
- 24 (1) If the federal government notifies the division that an employee is authorized to work in the United States, the division shall 25 26 take no further action on the complaint;
 - (2) If the federal government notifies the division that an

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- employee is not authorized to work in the United States, the division shall proceed on the complaint as provided in subsection 5 of this section;
- (3) If the federal government notifies the division that it is unable to verify whether an employee is authorized to work in the United States, the division shall take no further action on the complaint until a verification from the federal government concerning the status of the individual is received. At no point shall any state official attempt to make an independent determination of any alien's legal status without verification from the federal government under 8 U.S.C. 1373(c).
- 5. (1) If the federal government notifies the division that an employee is not authorized to work in the United States, and the employer of the unauthorized alien participates in a federal work authorization program, there shall be a rebuttable presumption that the employer has met the requirements for an affirmative defense under subsection 4 of section 285.530, and the employer shall comply with subsection 6 of this section.
 - (2) If the federal government notifies the division that an employee is not authorized to work in the United States, the division shall, after notice and a hearing, determine whether the business entity knowingly violated subsection 1 of section 285.530 and the following actions shall occur:
 - (a) If the division finds that a business entity did not knowingly violate subsection 1 of section 285.530, the employer shall have ten business days to comply with subsection 6 of this section. If the entity fails to do so, the division shall direct the applicable municipal or county governing body to suspend the business permit and any applicable licenses or exemptions of the entity until the entity complies with subsection 6 of this section;
- (b) If the division finds that a business entity knowingly violated subsection 1 of section 285.530, the division shall direct the applicable municipal or county governing body to suspend the business permit and any applicable licenses or exemptions of such business entity for six months. Permits, licenses, and exemptions shall be reinstated for entities who comply with subsection 6 of this section at the end of the

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- 6. The correction of a violation with respect to the employment of an unauthorized alien shall include the following actions:
- (1) (a) The business entity terminates the unauthorized alien's employment. If the business entity attempts to terminate the unauthorized alien's employment and such termination is challenged in a court of the state of Missouri, the ten business day period for providing information to the division referenced in subsection 3 of this section shall be tolled while the business entity pursues the termination of the unauthorized alien's employment in such forum; or
- (b) The business entity, after acquiring additional information from the employee, requests a secondary or additional verification by the federal government of the employee's authorization, under the procedures of a federal work authorization program. While this verification is pending, the ten business day period for providing information to the division referenced in subsection 3 of this section shall be tolled; and
 - (2) A legal representative of the business entity submits, at an office designated by the division, the following:
- (a) A sworn affidavit stating that the violation has ended that shall include a description of the specific measures and actions taken by the business entity to end the violation, and the name, address, and other adequate identifying information for any unauthorized aliens related to the complaint; and
 - (b) Documentation acceptable to the division which confirms that the business entity has enrolled in and is participating in a federal work authorization program.
- 7. The suspension of a business license or licenses under subsection 5 of this section shall terminate one business day after a legal representative of the business entity submits the affidavit and other documentation required under subsection 6 of this section following any period of restriction required under subsection 5 of this section.
- 8. For an entity that violates subsection 1 of section 285.530 for a second or subsequent time, the division shall direct the applicable municipal or county governing body to forever suspend the business

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100 permit and any applicable license or exemptions of the business entity.

- 9. In addition to the penalties in subsections 5 and 8 of this section:
- (1) Upon the first violation of subsection 1 of section 285.530 by any business entity awarded a state contract or grant or receiving a state-administered tax credit, tax abatement, or loan from the state, the business entity shall be deemed in breach of contract and the state shall terminate the contract and suspend or debar the business entity from doing business with the state for a period of three years;
 - (2) Upon a second or subsequent violation of subsection 1 of section 285.530 by any business entity awarded a state contract or grant or receiving a state-administered tax credit, tax abatement, or loan from the state, the business entity shall be deemed in breach of contract and the state shall terminate the contract and permanently suspend or debar the business entity from doing business with the state.
- 10. Sections 285.525 to 285.550 shall not be construed to deny any procedural mechanisms included in a federal work authorization program.
 - 11. Any business entity subject to a complaint and subsequent enforcement under sections 285.525 to 285.540, or any employee of such a business entity, may challenge the enforcement of this section with respect to such entity or employee in the courts of the state of Missouri.
- 123 12. If the division finds that any complaint is frivolous in nature 124 or finds no probable cause to believe that there has been a violation, the division shall dismiss the case. For purposes of this subsection, 125126 "frivolous" shall mean a complaint clearly lacking any basis in fact or law. Any person who submits a frivolous complaint shall be liable for 127128 actual, compensatory, and punitive damages to the alleged violator for 129 holding the alleged violator before the public in a false light. If the division finds that a complaint is frivolous or that there is not probable 130 cause to believe there has been a violation, the division shall issue a 131 132public report to the complainant and the alleged violator stating with 133 particularity its reasons for dismissal of the complaint. Upon such 134 issuance, the complaint and all materials relating to the complaint shall 135be a public record as defined in chapter 610, RSMo.

- 136 13. The determination of whether a worker is an unauthorized alien shall be made by the federal government, under 8 U.S.C. 1373(c)A 137determination of such status of an individual by the federal 138 government shall create a rebuttable presumption as to that 139 individual's status in any judicial proceedings brought under sections 140 285.530 and 285.535. The court may take judicial notice of any 141142verification of an individual's status previously provided by the federal 143 government and may request the federal government to provide 144 automated or testimonial verification under 8 U.S.C. 1373(c).
- 14. Compensation, whether in money or in kind or in services, 146 provided to any unauthorized alien shall not be allowed as a business 147 expense deduction from any income or business taxes of this state.
- 148 15. Any business entity which terminates an employee in 149 accordance with this section shall not be liable for any claims made 150 against the business entity under chapter 213, RSMo.

285.540. The division shall promulgate rules to implement the provisions of sections 285.525 to 285.550. Any rule or portion of a rule, as that term is defined in section 536.010, RSMo, that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536, RSMo, and, if applicable, section 536.028, RSMo. This section and chapter 536, RSMo, are nonseverable and if any of the powers vested with the general assembly under chapter 536, RSMo, to review, to delay the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after August 28, 2008, shall be invalid and void.

285.543. The division shall maintain a database that documents any business entity whose permit, license, or exemption has been suspended or state contract that has been terminated.

285.545. Sections 285.525 to 285.540 shall be automatically repealed should the federal government cease offering a federal work authorization program as defined in section 285.525.

285.550. If any municipal or county governing body fails to suspend the business permit and applicable licenses or exemptions as directed by the division as a result of a violation of section 285.535, the

- 4 municipality shall be deemed to have adopted a sanctuary policy as
- 5 defined in section 67.307, RSMo, and shall be subject to the penalties
- 6 thereunder.

- 292.675. 1. As used in this section, the following terms shall 2 mean:
- 3 (1) "Construction", construction, reconstruction, demolition, 4 painting and decorating, or major repair;
- 5 (2) "Department", the department of labor and industrial 6 relations;
- 7 (3) "Person", any natural person, joint venture, partnership, 8 corporation, or other business or legal entity;
- 9 (4) "Public body", the state of Missouri or any officer, official, 10 authority, board or commission of the state, or other political 11 subdivision thereof, or any institution supported in whole or in part by 12 public funds;
- 13 (5) "Public works", all fixed works constructed for public use or
 14 benefit or paid for wholly or in part out of public funds. "Public works"
 15 includes any work done directly by any public utility company when
 16 performed by it pursuant to the order of the public service commission
 17 or other public authority whether or not it be done under public
 18 supervision or direction or paid for wholly or in part out of public
 19 funds when let to contract by said utility.
- 20 2. Any person signing a contract to work on the construction of public works for any public body shall provide a ten-hour Occupational 21Safety and Health Administration (OSHA) construction safety program 22for their on-site employees which includes a course in construction 23 safety and health approved by OSHA or a similar program approved by 24the department which is at least as stringent as an approved OSHA 25program. All employees are required to complete the program within 26 sixteen days of beginning work on such construction project. 27
- 3. Any employee found on a worksite subject to this section without documentation of the successful completion of the course required under subsection 2 of this section shall be afforded ten days to produce such documentation before being subject to removal from the project.
 - 4. The public body shall specify in the resolution or ordinance

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and in the call for bids for the contract, the requirements of this 34section. The contractor to whom the contract is awarded and any 35 subcontractor under such contractor shall require all on-site employees 36 to complete the ten-hour training program required under subsection 2 of this section. The public body awarding the contract shall include 38 39 this requirement in the contract. The contractor shall forfeit as a penalty to the public body on whose behalf the contract is made or 4041 awarded, two thousand five hundred dollars plus one hundred dollars 42for each employee employed by the contractor or subcontractor, for 43 each calendar day, or portion thereof, such employee is employed 44 without the required training. The public body awarding the contract shall include notice of these penalties in the contract. The public body 4546 awarding the contract shall withhold and retain therefrom, all sums and amounts due and owing as a result of any violation of this section 47when making payments to the contractor under the contract. The 48 contractor may withhold from any subcontractor, sufficient sums to 49 cover any penalties the public body has withheld from the contractor 50resulting from the subcontractor's failure to comply with the terms of 51this section. If payment has been made to the subcontractor without 52withholding, the contractor may recover the amount of the penalty 53resulting from the fault of the subcontractor in an action maintained 54in the circuit court in the county in which the public works project is located from the subcontractor. 56

- 5. In determining whether a violation of this section has occurred, and whether the penalty under subsection 4 of this section shall be imposed, the department shall investigate any claim of violation. Upon completing such investigation, the department shall notify the public body and any party found to be in violation of this section of its findings and whether a penalty shall be assessed. Determinations under this section may be appealed in the circuit court in the county in which the public works project is located.
- 65 6. If the contractor or subcontractor fails to pay the penalty within forty-five days following notification by the department, the department shall pursue an enforcement action to enforce the monetary penalty provisions of subsection 4 of this section against the contractor or subcontractor found to be in violation of this section. If the court

- orders payment of the penalties as prescribed under subsection 4 of this section, the department shall be entitled to recover its actual cost of enforcement in addition to such penalty amount.
- 73 7. The department may establish rules and regulations for the purpose of implementing the provisions of this section. Any rule or 7475 portion of a rule, as that term is defined in section 536.010, RSMo, that is created under the authority delegated in this section shall become 76 77effective only if it complies with and is subject to all of the provisions of chapter 536, RSMo, and, if applicable, section 536.028, RSMo. This 79 section and chapter 536, RSMo, are nonseverable and if any of the 80 powers vested with the general assembly pursuant to chapter 536, RSMo, to review, to delay the effective date, or to disapprove and annul 81 82 a rule are subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after August 83 28, 2008, shall be invalid and void. 84
- 85 8. This section shall not apply to work performed by public utilities which are under the jurisdiction of the public service commission, or their contractors, or work performed at or on facilities owned or operated by said public utilities.

302.063. The department of revenue shall not issue any driver's license to an illegal alien nor to any person who cannot prove his or her lawful presence pursuant to the provisions of this chapter and the regulations promulgated thereunder. A driver's license issued to an illegal alien in another state shall not be honored by the state of Missouri and the department of revenue for any purpose. The state of Missouri hereby declares that granting driver's licenses to illegal aliens is repugnant to the public policy of Missouri and therefore Missouri shall not extend full faith and credit to out-of-state driver's licenses issued to illegal aliens. As used in this section, the term "illegal alien" shall mean an alien who is not lawfully present in the United States, according to the terms of 8 U.S.C. 1101, et seq.

544.470. **1.** If the offense is not bailable, or if the person does not meet the conditions for release, as provided in section 544.455, the prisoner shall be committed to the jail of the county in which the same is to be tried, there to remain until he be discharged by due course of law.

2. There shall be a presumption that releasing the person under

6 any conditions as provided by section 544.455 shall not reasonably assure the appearance of the person as required if the circuit judge or associate circuit judge reasonably believes that the person is an alien unlawfully present in the United States. If such presumption exists, the person shall be committed to the jail, as provided in subsection 1 of this section, until such person provides verification of his or her lawful 11 12 presence in the United States to rebut such presumption. If the person 13 adequately proves his or her lawful presence, the circuit judge or associate circuit judge shall review the issue of release, as provided under section 544.455, without regard to previous issues concerning 16 whether the person is lawfully present in the United States. If the person cannot prove his or her lawful presence, the person shall 18 continue to be committed to the jail and remain until discharged by 19 due course of law.

577.722. 1. It shall be unlawful for any person to transport, move, or attempt to transport in the state of Missouri any illegal alien who is not lawfully present in the United States, according to the terms of U.S.C. 1101, et seq., knowing or in reckless disregard of the fact that the alien has come to, entered, or remained in the United States in violation of law, in furtherance of the illegal presence of the alien in the United States.

- 2. It shall be unlawful for any person to conceal, harbor, or shelter from detection any such alien in any place within the state of Missouri including any building or means of transportation, knowing or in reckless disregard of the fact that the alien has come to, entered, or remained in the United States in violation of law.
- 3. Any person violating the provisions of subsection 1 or 2 of this section shall be guilty of a felony for which the authorized term of imprisonment is a term of years not less than one year, or by a fine in an amount not less than one thousand dollars, or by both such fine and imprisonment.
- 4. Individuals shall not be liable under this section for transporting an illegal alien who is unlawfully present in the state for the purposes of delivering the individual to a medical facility, soup kitchen, institution for crisis counseling and intervention, or shortterm shelter, or for sheltering such an alien who has been the victim of

23 abuse.

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650.681. 1. Notwithstanding any other provision of law, no government entity, political subdivision, or government official within the state of Missouri shall prohibit, or in any way restrict, any government entity or official from communicating or cooperating with the United States Bureau of Immigration and Customs Enforcement regarding the citizenship or immigration status, lawful or unlawful, of any individual.

- 2. Notwithstanding any other provision of law, no person or agency within the state of Missouri shall prohibit, or in any way restrict, a public employee from doing any of the following with respect to information regarding the immigration status, lawful or unlawful, of any individual:
- 13 (1) Sending such information to, or requesting or receiving such 14 information from, the United States Bureau of Immigration and 15 Customs Enforcement;
 - (2) Maintaining such information;
- 17 (3) Exchanging such information with any other federal, state, 18 or local government entity;
- 19 (4) Asking an individual his or her citizenship or immigration 20 status.
- 3. Prior to January 1, 2009, the attorney general of the state of Missouri shall issue an opinion informing the general assembly of all government entities, agencies, and political subdivisions within the state of Missouri that have current policies, written or unwritten, in contravention of subsections 1 and 2 of this section.
- 4. Prior to the appropriating of funds to any government entity, agency, or political subdivision of this state, any member of the general assembly may request that the attorney general of the state of Missouri issue an opinion stating whether the government entity, agency, or political subdivision has current policies, written or unwritten, in contravention of subsections 1 and 2 of this section.
- 5. The state of Missouri shall not provide any funding to any government entity, agency, or political subdivision found to have a policy in contravention of subsections 1 and 2 of this section for the fiscal year directly following the violation.

[8.283. 1. If a state agency for whom work is being performed by a contractor determines upon reasonable evidence that the contractor or a subcontractor engaged to complete work required by the contract hired one or more aliens who are unauthorized to work in the United States, the state agency shall order the contractor to cause the discharge of such unauthorized workers.

- 2. If upon reasonable evidence the state agency determines that a contractor or subcontractor has knowingly violated the Immigration Reform and Control Act of 1986, or its successor statute, in employing aliens unauthorized to work in the United States, the agency may cause up to twenty percent of the total amount of the contract or subcontract performed by the employer of such unauthorized workers to be withheld from payment to the employer in violation of such statute.
- 3. If a contractor is determined by a state agency upon reasonable evidence to have engaged a subcontractor to complete work required by the contract with knowledge that the subcontractor violated or intended to violate the Immigration Reform and Control Act of 1986, or its successor statute, in hiring or continuing to employ aliens unauthorized to work in the United States, the state agency may withhold from the contractor up to double the amount caused to be withheld from payments to the subcontractor.
- 4. Any contractor or subcontractor from whom payment is withheld under subsection 2 or 3 of this section shall be ineligible to perform other contracts or subcontracts for the state of Missouri for a period of two years from the date of such action.
- 5. No state agency or contractor taking any action authorized by this section shall be subject to any claim arising from such action and shall be deemed in compliance with the laws of this state regarding timely payment.
- 6. The provisions of this section shall only be effective to the extent that such provisions are not preempted or prohibited by Section 1324(a) of Title 8 of the United States Code, as now or hereafter amended, and any regulations promulgated thereunder,

37 relating to the employment of unauthorized aliens.]

Section B. The provisions of sections 285.525, 285.530, 285.535, 285.540,

- 2 285.545, and 285.550, of this act shall become effective on January 1, 2009.
- Section C. The enactment of section 292.675 of this act shall become effective on August 28, 2009.
- Section D. Because of the need to provide a level playing field for Missouri
- 2 employers and workers, the provisions of sections 285.309 and 285.500 to 285.518
- 3 of this act are deemed necessary for the immediate preservation of the public
- 4 health, welfare, peace, and safety, and are hereby declared to be an emergency
- 5 within the meaning of the constitution, and sections 285.309 and 285.500 to
- 6 285.518 of this act shall be in full force and effect upon its passage and approval.

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